

**Report for:** Head of Service for Highways and Parking following consultation with the Cabinet Member for Resident Services and Tackling Inequality

**Title:** Proposed Zebra Crossing on St Ann's Road to the west of La Rose Lane, N15

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**Ward(s) affected:** St Ann's, Hermitage & Garden's

**Report for Key/  
Non-Key Decision:** Non-key decision

**1 Describe the issue under consideration**

1.1 To determine if the proposed zebra crossing on St Ann's Road to the west of La Rose Lane, N15 should be implemented. This is following statutory consultation undertaken on the proposals, for which all objections need to be considered.

**2 Cabinet Member Introduction**

2.1 N/A

**3 Recommendations**

The Head of Highways and Parking following consultation with the Cabinet Member for Resident Services and Tackling Inequality is asked to:

3.1 Consider all feedback to the public and statutory consultation carried out from 29 October to 19 November 2025 set out in Appendix C, on the proposals outlined in Appendix A together with officer's views regarding that feedback set out in paragraph 8.2 of this report.

3.2 Agree that the Council shall exercise its discretion to not cause a public inquiry to be held for the reasons set out in paragraph 8.3 of this report.

3.3 Approve the implementation of the proposed zebra crossing on St Ann's Road to the west of La Rose Lane, N15, as set out on the plan in Appendix A and the making of all necessary traffic management orders (TMOs) to enable the proposed zebra crossing to be implemented.

**4 Reasons for decision**

4.1 The Council as a local authority has a duty under Section 39 of the Road Traffic Act 1988 to prepare and carry out a programme of measures designed to promote road safety and carry out studies into accidents arising out of the use of vehicles and must in the light of those studies, take such measures to prevent such accidents. The proposals consulted on will provide a clearly defined crossing point and will give pedestrians the right of way over traffic, enabling them to cross the road safely, which will assist in reducing personal injury collisions.

- 4.2 The decision does not result in a contract being awarded or expenditure in excess of £500,000 being incurred nor any virements, so it is not a key decision for that reason. The decision will also not result in significant impact on communities living or working in the St Ann's and Hermitage and Garden's wards, in particular, it will not result in substantial public interest/significant social, economic or environmental risk and so is not a key decision for this reasons.

## 5 Alternative options considered

- 5.1 Do nothing: This option was rejected as it would not deliver measures to prevent road traffic collisions and so the Council would not be discharging its duty under section 39 of the Road Traffic Act 1988.

## 6 Background Information

- 6.1 Haringey Council regards road safety, particularly pedestrian safety, as a high priority and actively promotes road safety measures across the borough to reduce vehicle speeds, the number of road traffic collisions and to enhance the environment for all road users.
- 6.2 The Road Danger Reduction Action Plan and Investment Plan supports the Mayor's London-wide ambition to reach 'Vision Zero', by having no killed or seriously injured (KSI) casualties on Haringey's roads by 2041; and supports the Council's own ambition to reduce all casualty types (KSIs and 'slight' injuries) with specific attention to vulnerable road users, including motor cyclists.
- 6.3 Officers investigated the collision data for five years up to 31/04/2024 on St Ann's Road near the junction with La Rose Lane which revealed that there was two slight recorded road traffic collision.
- 6.4 Following requests from the local community, Chestnut Primary School and to address safety at this location, as part of the Road Danger Reduction Investment Plan, the Council is proposing to introduce a zebra crossing on St Ann's Road to the west of La Rose Lane, as detailed on the plan in Appendix A. The proposals include the following:
- Removal the pedestrian refuge island and introduce a zebra crossing on a raised flat-topped speed hump on St Ann's Road, including associated lighting equipment and road markings, under Section 23 of the Road Traffic Regulation Act 1984 (RTRA).
  - Removal of the "School Keep Clear" markings on the northern side of the carriageway.
- 6.5 The zebra crossing will improve the walking route for school children travelling to and from Chestnut Primary School.
- 6.6 The proposed zebra crossing will provide a clearly defined crossing point and will give pedestrians the right of way over other traffic, enabling them to cross the road safely, which will assist in reducing Personal Injury Collisions (PICs).
- 6.7 The total cost of the scheme is £80k, which will be funded via the Strategic Community Infrastructure Levy (SCIL) settlement for 2026/27. It may be helpful to explain that the SCIL is derived from contributions from developers to support the delivery of local infrastructure and development for the benefit of residents and businesses in the borough.

## 7 Consultation

7.1 Ward Councillors were informed about the proposals on 20 October 2025 and no comments were received.

7.2 Before any proposals can be delivered the council has to undertake a statutory consultation, which includes placing legal notices in a local newspaper and London Gazette providing 21 days notice for anyone wishing to object to the proposals as required by the Local Authorities' Traffic Orders (Procedure) (England and Wales Regulations 1996 ("LATOR").

7.3 A copy of the notice of proposals is attached at Appendix B, with the 21 days commencing on 29th October 2025. In addition, a notification letter with the plan of proposals was distributed to properties in the vicinity of the proposals described in paragraph 7.5 and uploaded on the Council's website. Legal notices were also placed on-street in the vicinity of the proposals.

7.4 A copy of the legal notice and draft order together with the statement of reasons explaining why the Council has proposed to make the order was made available at its offices as required under LATOR.

7.5 Notification documents were distributed to properties in the vicinity of the proposals on 29<sup>th</sup> October 2025. A copy of the statutory consultation document is attached as Appendix A, and the list of distribution addresses are noted below:

- 316 St Ann's Road, N15
- 314 St Ann's Road, N15
- 312 St Ann's Road, N15
- Chestnuts Primary School, La Rose Ln, London N15 3AS
- Tottenham Ambulance Station, 297 St Ann's Rd, London N15 3TL

7.6 As part of the statutory process, the following statutory bodies were also notified, some as required by LATOR:

- AA
- London Transport
- Police (local)
- Fire Brigade
- London Ambulance Service
- Freight Transport Association
- Road Haulage Association
- RAC
- Metropolitan Police (traffic)
- London Travel Watch
- Haringey Cycling Campaign

## 8 Responses to Consultation

- 8.1 The full consultation report from which table 1 was extracted, is attached as Appendix C.

**Table 1 –Statutory Consultation Analysis**

		Count	%
Support or Object?	Support	13	93%
	Object	1	7%
	Other / Don't know	0	0
	Total	14	100%

- 8.2 The Council received 14 responses during the statutory consultation period, 13 (93%) in support, 1 (7%) objection.

The objector's commented that there is already a zebra crossing by Warwick Gardens. There is a pelican crossing further up St. Ann's Road by the Chestnuts Park entrance opposite the entrance to the development. It is too much for traffic on a busy East/West Road. La Rose Lane is a quiet road and can be more easily crossed.

The officer acknowledges the objectors' comments. While formal crossing points are located to the east and west of the proposed zebra crossing, each is more than 120 metres from the site. The existing informal refuge island is already heavily used by pupils travelling to and from Chestnuts Primary School. In addition, one of the principal gates to the North Gate Park housing development will be positioned adjacent to the Tottenham Ambulance Station, which is expected to generate further pedestrian activity at this location. These factors provide clear justification for formalising the crossing into a zebra facility.

St Ann's Road is a B-classified route carrying approximately 6,000 vehicles per day in each direction. With the additional housing development in the area, there will be increased demand for safe pedestrian movement. A formal zebra crossing at this point will provide a safer, more controlled environment for pedestrians to cross this busy east-west corridor.

- 8.3 No objection has been received regarding the order prohibiting loading or unloading at any time on the zebra crossing and the order does not prohibit or restrict the passage of public service vehicles and so there is no obligation that requires the Council to hold a public inquiry.

This report does not include a recommendation to hold a public inquiry as the implementation of the measures described in paragraph 6.4 above will contribute towards improved safety and road danger reduction and that holding a public inquiry would lead to expense and delay while being unlikely to alter the ultimate decision.

- 8.4 The Council has a duty under section 122 of the RTRA to (in summary) secure the expeditious, convenient and safe movement of vehicular and other traffic (including pedestrians) and the provision of suitable and adequate parking facilities on and off the highway having regard to securing and maintaining access to premises, preserving or improving the amenities of the areas, national air quality, facilitating the passage of public service vehicles and safety and convenience of people using such vehicles as far as practicable.

Officers consider that the factors which have pointed in favour of implementing the proposed zebra crossing include:

- The opportunity for pedestrians to safely cross St Ann's Road.
- The safe and convenient movement of pedestrians on the Council's road network including children travelling to and from nearby schools.
- Not restricting the passage of public service vehicles.

8.5 In assessing the proposal, officers have carefully considered the Council's network management duty pursuant to section 16 of the Traffic Management Act 2004, including the need of safe and efficient movement of all traffic while also balancing the competing demands placed on the network. This has involved reviewing current traffic flows, pedestrian desire lines, collision data and accessibility needs. Officers consider the provision of the introduction of the zebra crossing not to impact certain residents' human rights' as the proposals is deemed to serve the general public interest, particularly regarding safety.

## 9 Contribution to strategic outcomes

9.1 The installation of the new formal crossing at this location will support the delivery of the Council's Road Danger Reduction Action Plan action, by improving road safety. It supports the following high-level strategic priority outcomes contained within the Corporate Delivery Plan:

Theme 1: Resident experience, participation and collaboration

- Positive Resident Experience
- Inclusive Public Participation

Theme 2: Responding to the Climate Emergency

- A Greener and Climate Resilient Haringey
- A Just Transition
- A Low Carbon Place

It will also support the delivery of the Council's wider Transport Strategy, encouraging walking as road users will feel more confident and safe.

## 10 Carbon and Climate Change

10.1 The scheme will help contribute positively to carbon emission reduction and mitigate climate change in the following way:

10.1.1 Improving road safety: Improving road safety through provision of a safe crossing point, will encourage more people to seek active transportation modes such as walking. This not only reduces greenhouse gas emissions but also promotes a healthier lifestyle, which, in the long run, can reduce healthcare related issues linked to sedentary lifestyles.

### Statutory Officers' comments

## 11 Comments of the Chief Financial Officer

- 11.1 This report seeks the approval for the implementation of the Proposed Zebra Crossing on St Ann's Road to the west of La Rose Lane, N15, for a total cost of £80k. The full cost associated with the proposal of this report will be met from the council's current capital programme under capital scheme 338 - Road Danger Reduction, which is being funded by the Strategic Community Infrastructure Levy (SCIL) settlement for 2026/27.

## **12 Comments of the Director for Legal and Governance**

- 12.1 The Head of Highways and Parking is asked to approve the recommendations in paragraph 3 and consider the representations received following statutory consultation and decide whether to approve the introduction of a pedestrian zebra crossing on St Ann's Road to the west of La Rose Lane, N15, by way of TMOs made under the RTRA.
- 12.2 The Head of Highways and Parking is authorised to make this decision under the Council's Constitution (Part 3, Section E) as delegated to them within the Director of Environment & Resident Experience's Scheme of Authorisation dated 14 October 2024.
- 12.3 The Council's powers to make TMOs in respect of pedestrian crossings and regulating vehicular traffic on the highway are contained in sections 6 and 23 of the RTRA.
- 12.4 Officers have considered the Council's statutory duty pursuant to section 122 of the RTRA at paragraph 8.4 and recommend that the TMOs be made to introduce the pedestrian zebra crossing.
- 12.5 Before deciding whether to implement the proposals in this report, the Council must undertake consultation in accordance with the LATOR. Officers have carried out statutory consultation as set out in paragraph 7 of this report. The Head of Highways and Parking must take into account the consultation responses before deciding whether to implement the measures and make the necessary TMOs.

## **13 Equality Comments**

- 13.1 The council has a Public Sector Equality Duty (PSED) under the Equality Act (2010) to have due regard to the need to:
- Eliminate discrimination, harassment and victimisation and any other conduct prohibited under the Act
  - Advance equality of opportunity between people who share protected characteristics and people who do not
  - Foster good relations between people who share those characteristics and people who do not.
- 13.2 The three parts of the duty apply to the following protected characteristics: age, disability, gender reassignment, pregnancy/maternity, race, religion/faith, sex and sexual orientation. Marriage and civil partnership status applies to the first part of the duty.
- 13.3 Although it is not enforced in legislation as a protected characteristic, Haringey Council treats socioeconomic status as a local protected characteristic
- 13.4 The consultation documents were distributed to all households / businesses within the agreed consultation area to ensure that all stakeholders were made aware of the council's proposals.

- 13.5 The introduction of a zebra crossing is expected to improve accessibility and safety for wheelchair users, people with buggies, children and older residents. As a result, the proposal is anticipated to have a positive impact on individuals who share the protected characteristics of Age, Disability, and Pregnancy and Maternity.

#### **Age**

- **Children:** Zebra crossings are particularly beneficial for children as they often struggle to accurately judge the speed of oncoming traffic. These designated points provide a predictable environment that simplifies the crossing process, reducing the need for complex risk assessments.
- **Elderly Users:** For older adults with slower walking speeds, a zebra crossing removes the pressure to move quickly to avoid traffic. In typical uncontrolled settings, many older adults cannot walk fast enough to cross within standard signal times; zebra crossings allow them to cross at their own pace without the stress of a "green man" timer.

#### **Disability**

- **Physical Disabilities:** Features like dropped kerbs and tactile paving at zebra crossings are essential for wheelchair and mobility scooter users who might otherwise be unable to navigate onto the road.
- **Visual Impairments:** The high-contrast black-and-white stripes and flashing Belisha beacons provide vital visual cues for partially sighted users to identify safe crossing zones.

#### **Pregnancy and Maternity**

- Zebra crossings provide safer and more accessible crossing points for people who are pregnant or travelling with young children and buggies, reducing the need to navigate uneven surfaces or cross at uncontrolled points.

- 13.6 There are no anticipated negative equalities impacts arising from this proposal for residents in Haringey or for individuals who share protected characteristics.

### **15 Use of Appendices**

- Appendix A – Public and Statutory consultation letter and plan
- Appendix B – Legal Notice
- Appendix C – Full consultation report

### **16 Background Papers**

- None